PUBLIC COMMENTS AND RESPONSES

Letters of comment received as a result of the public review of the Draft EA are included in this appendix. All of the letters received are listed below. Copies of these letters follow, along with the responses.

Comment Letter	Page
1—Susan Pengilly Neitzel, Boise, Idaho	D-2
2—Sharon Pratt, Emmett, Idaho	D-3
3—Richard W. Wilson, Boise, Idaho	D-4
4—Diane Mazy, Boise, Idaho	D-6
5—Bill Dillon, New Plymouth, Idaho	D-7
6—Rick Peterson, John Overfelt, Bob Parks, Don Sulgrove, Carl Pook, Thomas Grant, Gene Corn, Bryan Frederick, Guy Gerard, Randy Lindler; Emmett, Idaho. Todd D. Martin; Boise, Idaho. (Same letter submitted by multiple parties.)	D-8



Our mission: to educate through the identification, preservation, and interpretation of Idaho's cultural heritage.

Dirk Kempthorne Governor of Idaho

Steve Guerber Executive Director

Administration 1109 Main Street, Suite 250 Boise, Idaho 83702-5642 Office: (208) 334-2682 Fax: (208) 334-2774

Archaeological Survey 210 Main Street Boise, Idaho 83702-7264 Office: (208) 334-3847 Fax: (208) 334-2775

Capitol Education Center Statchouse/P.O. Box 83720 Boise, Idaho 83720-0001 Office: (208) 334-5174

Historical Museum and Education Programs 610 North Julia Davis Drive Boise, Idaho 83702-7695 Office: (208) 334-2120 Fax: (208) 334-4059

Historic Preservation Office 210 Main Street Boise, Idaho 83702-7264 Office: (208) 334-3861 Fax: (208) 334-2775

Historic Sites Office 2445 Old Penitentiary Road Boise, Idaho 83712-8254 Office: (208) 334-2844 Fax: (208) 334-3225

Library/Historical and Genealogical Collection 450 North Fourth Street Boise, Idaho 83702-6027 Office: (208) 334-3356 Fax: (208) 334-3198

Oral History 450 North Fourth Street Boise, Idaho 83702-602 Office: (208) 334-3863

Memberships and Outreach and Developme 1109 Main Street, Suite 25 Boise, Idaho 83702-5642 Office: (208) 334-2986 Fax: (208) 334-2774

Publications 450 North Fourth Street Boise, Idaho 83702-6027 Office: (208) 334-3428 Fax: (208) 334-3198

State Archives/Manuscrij 2205 Old Penitentiary Road Boise, Idaho 83712-8250 Office: (208) 334-2620 Fax: (208) 334-2626 Ms. Carolyn Coiner
Bureau of Reclamation
Burley Project Office
1359 Hansen Ave.
Burley, Idaho 83818-1821

OFFICIAL FILE COPY

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OCT 1 4 2003

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RE: Black Canyon Reservoir and Monton Wildlife Management Area (WMA) Resource Management Plan Environmental Assessment (FA)

Dear Ms. Coiner:

Our office has received the draft Environmental Assessment for Resource Management Plan for Black Canyon Reservoir and the Montour Wildlife Management Area. After reviewing the document, we cautiously support Alterative B as the preferred alternative. We are concerned, however, about the amount of development in the WMA proposed under this alternative. Bureau of Reclamation needs to ensure that these projects are reviewed under Section 106 of the National Historic Preservation Act. To conduct an effective review, Reclamation's cultural resource staff needs to be involved in the early stages of project planning. Reclamation should therefore take this opportunity to ensure that consideration of cultural resources and Section 106 Review are adequately addressed in the cooperative agreement for management of the WMA.

The Resource Management Plan also calls for the nomination to the National Register of Historic Places of the old Montour town site as a historic district. We applaud this effort and will be happy to provide any assistance our office can offer. Finally, we agree that elements of the public interpretation planned for the project area, including within the WMA, should focus on the historic and prehistory of the Payette River and Montour Valley.

We appreciate your cooperation. If you have any questions, feel free to contact me at 208-334-3847.

Sincerely,

Susan Pengilly Neitzel
Deputy SHPO and
Compliance Coordinator

cc: Ray Leicht, Bureau of Reclamatio



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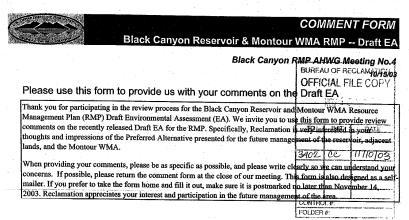
1—Susan Pengilly Neitzel, Boise, Idaho

- 1-1 Comment noted
- 1-2 Under Alternative A and Alternative B, Reclamation will carry out Section 106 review for undertakings proposed in the WMA and elsewhere in the RMP Study Area. Every attempt will be made to involve Reclamation's cultural resource staff in the earliest planning stages of a project, so that timely consultations can be carried out and full consideration can be given to matters of site eligibility, project effects, and mitigation.
- 1-3 Comment noted. Alternative B calls for designation of the old town site as a historic district.
- 1-4 Comment noted. This is the intended emphasis under Alternative B.

		COMMENT FORM	
San Later and San Control	Black Canyon Reservoir & Monto	ur WMA RMP Draft EA	
	Black Cany	PORNE Rubild Meding No.2	
		HOV 1 2 103 10/9/03	
Please use this	form-to provide us with your comments on	the Draft EA	
Management Plan (RM comments on the recer thoughts and impression lands, and the Montou When providing your concerns. If possible,	ating in the review process for the Black Canyon Reservoin IP) Draft Environmental Assessment (EA). We invite you utily released Draft EA for the RMP. Specifically, Reclamations of the Preferred Alternative presented for the future mater WMA. comments, please be as specific as possible, and please wriplease return the comment form at the close of our meeting take the form home and fill it out, make sure it is postmar	o use this form to provide review on is very interested in your agement of the reservoir, adjacent agement of the reservoir, adjacent agement of the reservoir adjacent collection of the reservoir adjacent to clearly so we can understand your this flowers also designed as a self-	
	preciates your interest and participation in the future manage		
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145	E. Main		
מודב א	wett ID 8349		

2—Sharon Pratt, Emmett, Idaho

- 2-1 Comment noted.
- 2-2 As described in the Final EA, the proposed no-wake zone upstream of the mouth of Squaw Creek will not be pursued and is no longer part of Alternative B. Implementation of a no-wake zone would require a County ordinance and enforcement by the County Sheriff, because they have jurisdiction on the water surface. Therefore, it would not be a management action initiated by Reclamation.
- 2-3 Non-Federal, public entity managing partners are needed to develop many of the potential facilities allowed under Alternative B. Agency coordination will be important for management, and is a critical component of the RMP.
- 2-4 Between 25 and 50 acres of additional wetland/pond acres are proposed in the Preferred Alternative. The primary goal of the WMA is to manage to support game and non-game wildlife habitat, including fish and waterfowl. A monitoring and maintenance plan for all ponds within the Montour WMA will include control measures for Eurasian milfoil. Reclamation will maintain all wetlands and ponds and the area in and around them within an Integrated Pest Management Plan.
- 2-5 The RMP is a guidance document that will be used by Reclamation staff during the next 15 years. The components of the plan will be implemented as funding permits. Having this plan available allows Reclamation to request budgets according to the needs of the area and as identified in the RMP process.



November 3, 2003

Carolyn Burpee-Coiner PN Region, RMP Coordinator 1359 Hanson Ave. Burley, ID 83318

Dear Carolyn:

I appreciate the opportunity to have served on the Black Canyon RMP ADHOC Work Group with you and your staff at the Bureau of Reclamation, as well as lay committee members. I believe progress was made in the exchange of ideas and excellent suggestions were offered, specifically regarding the Montour WMA at meeting number four on October 15, 2003.

Historically, the Montour WMA has been a unique property. Over the past 15 years or more, it has provided outstanding opportunity for both field and water training opportunities for Idaho bird hunters. Well-maintained grassy fields on the north portion of the WMA have been an invaluable asset for the training of pointing dogs. The various ponds on the WMA have provided opportunities for water work, both for retrieving breeds and the versatile hunting/pointing dogs. Alternative B pretty much ignores this need, and as such is unacceptable to the bird hunters of Southwest Idaho. Montour WMA is the only piece of public land in the Southwest Region Fish and Game which is capable of providing these resources which are indispensable for the training of hunting dogs. Virtually every hunting-dog trainer is also an avid bird hunter.

3-Richard W. Wilson, Boise, Idaho

3-1 Comment noted. Alternative B reflects the emphases at the WMA on wildlife management. The Montour WMA will be managed in compliance with its established intent; with management priorities focused on wildlife and habitat values as they relate to both game and non-game species. Other activities, including dog training, will be allowed at appropriate locations according to established seasonal and locational restrictions consistent with IDFG regulations.

3-1

Carolyn Burpee-Coiner Page two November 3, 2003

The development of up to 100 additional acres of ponds, at this juncture, I believe is a very bad idea. It would severely impinge upon the available dry land for upland hunting. Additional ponds cannot be justified until such time as the existing ones are optimally managed.

The existing seasonal wildlife nesting closure, February I to July I, has been in effect for many years. Testimony offered at ADHOC work group meeting had indicated that extension of the closure date through July 31, was based upon the late nesting of diving ducks. The prevalence of these species at Montour Wildlife Management Area is considered by some to be low to nonexistent.

The dog-training bird hunters who utilize Montour Wildlife Management Area, strongly request the reestablishment of quality grass fields for spring and summer dog training. In the past, these have been maintained through rotational grazing and irrigation.

As an alternative to the February 1-July 31, waterfowl nesting closure being proposed by IDFG, a year-round pond of ten acres or more would be an acceptable alternative. This would also provide fishing opportunities for the general public and individuals at the WMA campground.

Open fields and ponds provide diversity of recreational opportunities. I believe that the IDFG should be encouraged to determine sportsmen's needs and user satisfaction threshold levels for Montour WMA, taking into consideration the sportsmen's needs and perceptions, focusing wildlife management goals more on quality than quantity of habitat, in order to provide the most well-rounded spectrum of opportunities for the diverse user groups who will be utilizing the Montour WMA in years to come.

Sincerely,

Richard W. Wilson, M.D.

RWW/ec

3-2 See response to Comment 2-4.

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- 3-3 IDFG is primarily responsible for wildlife management at the Montour WMA. Based on their research and findings at other WMAs, IDFG believes that the extension of the closure date is necessary to maximize nesting success for late-nesting and renesting waterfowl. Many other species of nesting birds would also benefit from the extended closure.
- 3-4 Reclamation does not plan to issue grazing leases in portions of the WMA where it has been excluded. IDFG's management goals are to maintain tall grass/forb areas providing dense nesting cover on approximately 50 percent of the upland habitat within the WMA so as to optimize the vigor, bio-diversity, and density of vegetation. The goal of eliminating grazing in these areas is to allow tall grasses and forbs to grow and provide cover for pheasants and other wildlife.
- 3-5 Reclamation does not plan to create a pond specifically for year-round recreational use.
- 3-6 Comment noted.

Carolyn Burpee Coiner - Black Canyon Reservoir & Montour WMA RMP - Draft EA / Comments Pag From: <riskyriver@juno.com> To: <ccoiner@pn.usbr.gov> Date 11/14/03 12:07PM Subject: Black Canyon Reservoir & Montour WMA RMP - Draft EA / Comments attn: Carolyn Burpee-Coiner comments re/ Montour WMA (from a regular user of this area for dog training, walking, wildlife watching, and some limited hunting in past): Many aspects of your preferred Alternative B have merit and would improve this area. I do have some concerns with possible 'over-development' occuring (ie, barriers, parking lots, fencing etc.). While I realize the need to have some controls, this area should be kept as natural and accessible as possible. I am also opposed to extending the nesting season, unless it can be shown that there is hard-fast scientific evidence to support this in terms of any substantial increase in waterfowl production. I am futher opposed to a policy 4-3 that forbids ANY special events in this WMA - this seems in conflict with accessibilty and also with 'promotion' of the area mentioned in the RMP. 4-4 I could support some additional ponds in future, but think that locations may be better planned, so as to make use of wetland areas already present and also maintain some of the nice grassy pasture areas we have used in the past. Additional ponds may also be premature until the existing pond areas are better maintained (ie, address/resolve the overabundance of plant life both in and along ponds) so as to improve 4-5 the useabilty by waterfowl and the accessibility for humans for fishing, hunting and other uses. Further concerns with additional ponds would be additional areas of the WMA closed for nesting season, and thereby reducing access all the more. All that said, you have put a lot of effort into the RMP, it has many positive aspects, and I appreciate the opportunity to submit comments. I will be attending the 11/20 meeting there with Jerry Deal of IDFG, and I appreciate you mailing me the RMP information in advance. thanks much, Diane Mazy Boise, ID CC: <riskyriver@juno.com> Diane Mazy 2210 Manitou Ave. Boise, ID 83706

4—Diane Mazy, Boise, Idaho

- 4-1 Comment noted.
- 4-2 The proposed parking areas, fencing, and other structures under Alternative B would be applied in existing use areas to better control access and reduce damage to vegetation and the spread of noxious weeds. Additional recreation improvements, for example, at the Montour Campground, would only occur if a non-Federal public entity managing partner to cost-share were found.
- 4-3 See response to Comment 3-3.
- 4-4 Special events within the Montour WMA would be evaluated in terms of their compatibility with wildlife management goals and objectives. To preclude impacts to sensitive and other wildlife species, special events that are incompatible with WMA management goals and objectives could possibly be held at a developed recreation site like Triangle Park.
- 4-5 See response to comments 2-4, 3-1, and 3-4.

Burpee Coiner - Montour WMA RMP	Page	5—Bill Dillon, New Plymouth, Idaho
From: "w b dillon" <wbdillon@fmtc.com> To: <ccoiner@pn.usbr.gov> Date: 11/14/03 3:38PM Subject: Montour WMA RMP</ccoiner@pn.usbr.gov></wbdillon@fmtc.com>		
Thank you for the opportunity to comment on the Montour RMP		
I have some concerns with Alternative B. Alternative B calls for additional pond acres. I hunt on most of the WMA's in the Treasure Vaily. They are becoming increasingly tilled towards waterfowl habitat. Idaho Fish and Game's program for planting game farm pheasants on the WMA's (including Montour) has been very sucessful. There are far more poeple hunting pheasants on these WMA's than 10 years ago. I do not think it is wise to convert upland bird habitat to waterfowl habitat. The pheaant program has made all WMA's more crowded. Adding pond acres will compress more upland hunters into a smaller area. There are enough ponds on the Montour WMA now.	5-1	5-1 See response to Comment 2-4. IDFG's manage goal for the Montour WMA is to maximize waterfowl production and to develop extensive areas of upland pheasant cover. Measures to
My second concern is decreasing access during the month of July and eliminating special events. I know that many people train hunting dogs on the WMA in the summer. My observations are that there are few ducklings left on the WMA during July. Eliminating access to large portions of the WMA during July will eliminate an important hunting dog training area for an important period of time. Many people that train on the WMA also participate in formal dog club events on the WMA. Those are usually held in late August or September. It is increasingly difficult to find areas	5-2	provide for production of both species are desc in Chapter 2 of this Final EA. Also, please see response to comment 3-4.
large enough and with adequate habitat to hold these events. Eliminating special events on the WMA would be very deterimental to the dog training clubs.		5-2 See response to comments 3-3, 3-4, and 4-4.
I do support expanding the WMA down river to Squaw Creek.	1 -	5.0 G
Bill Dillon 5300 S.E. 3rd Ave. New Plymouth, ID 83655-5313	5-3	5-3 Comment noted.



COMMENT FORM

Black Canyon Reservoir & Montour WMA RMP -- Draft EA

Black Canyon RMP AHWG Meeting No.4

Please use this form to provide us with your comments on the Draft EA

Thank you for participating in the review process for the Black Canyon Reservoir and Montour WMA Resource Management Plan (RMP) Draft Environmental Assessment (EA). We invite you to use this form to provide review comments on the recently released Draft EA for the RMP. Specifically, Reclamation is very interested in your thoughts and impressions of the Preferred Alternative presented for the future management of the reservoir, adjacent lands, and the Montour WMA.

When providing your comments, please be as specific as possible, and please write clearly so we can understand your concerns. If possible, please return the comment form at the close of our meeting. This form is also designed as a self-analyse return to take the form home and fill it out, make sure it is postmarked no later than November 14, 2003. Reclamation appreciates your interest and participation in the future management of the area.

BLACK CANYON A no-wake zone in the area specified on the map should be	
implemented to allow for fishing with motorized watercraft.	6-1
Extend boat ramp #1 at the lower end of the	0-1
Extend boat ramp #1 at the lower end of the reservoir to allow boating when the reservoir is drawn down each fall.	6-2
The hoat ramp #2 west of Ti - 1 P - 1	0-2
The boat ramp #2 west of Triangle Park should be improved (less slope on the ramp,	
as it is too steep to faunch anything but small watercaft.) This would ease parking let	6-3
$-\mu$	0 3
MONTOUR AREA Pond on south side of Shellrock Road in Montour Wildlife	
ividiagement Area: Nesting habitat restrictions here should be from Feb 1-44.	
to allow fishing from non-motorized watercraft. People fish there anyway; there is no	6-4
law enforcement of the area.	
PREFERRED ALTERNATIVE on BLACK CANYON My opinion regarding the	
Preferred Altermative is that would be too restrictive as that would eliminate one of this	
valley's most popular areas to fish from a boat. With the current of the river, a boat must	
be on plane to reach the area known as Raigin's Bend. There is little or no fowl nesting	6-5
in this area.	
COBBLESTONE PARK The road that passes by Cobblestone Park has been gated off	
when the park is closed. This restricts fishing This	
when the park is closed. This restricts fishing. This road should remain open in the	
off-season when the park is closed. Gates can be installed at the park entrance to	6-6
restrict vehicles from the park. Ruk Peterson 365-9433	
215 M Pine	
Emmet ID 83617	

6—Rick Peterson, John Overfelt, Bob Parks, Don Sulgrove, Carl Pook, Thomas Grant, Gene Corn, Bryan Frederick, Guy Gerard, Randy Lindler; Emmett, Idaho. Todd D. Martin; Boise, Idaho.

- 6-1 See response to Comment 2-2.
- 6-2 Improvements will be made at the boat ramps if Gem County or another non-Federal public entity managing partner is found to cost-share.

 Reclamation is required to have such a partner for any recreation improvements.
- 6-3 See response to Comment 6-2.
- 6-4 The nesting habitat restrictions will be implemented as described in this Final EA and as noted in response to Comment 3-3. IDFG agrees that past enforcement of seasonal closures on wetlands and ponds at Montour has been inadequate and plans to increase enforcement actions.
- 6-5 The proposed no-wake zone has been eliminated. Please see response to Comment 2-2.
- 6-6 When Reclamation allowed the gate to Cobblestone Park to remain open during the off-season, the facilities were vandalized. This requires the gate remain closed during this period, unless a cooperating entity (city, county or state) is willing to take responsibility for the facilities and open and close the gate daily.

